

Message Text

CONFIDENTIAL

PAGE 01 DAKAR 02476 01 OF 03 280922Z

16

ACTION AF-04

INFO OCT-01 SS-14 ISO-00 NSC-05 NSCE-00 INR-05 IO-03 EA-06

EB-3 DLOS-03 SAM-01 EUR-08 L-01 CU-02 SP-02 IGA-01

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R 261300Z APR 75

FM AMEMBASSY DAKAR

TO SECSTATE WASHDC 0693

C O N F I D E N T I A L SECTION 1 OF 3 DAKAR 2476

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FOR AF

E.O. 11652: GDS

GAGS: OVIP, PFOR, SG, US

SUBJ: SUBJECTS FOR DISCUSSION WITH PRESIDENT SENGHOR AND HIS
MINISTERS DURING THEIR VISIT TO UNITED STATES

REF: DAKAR 2434

SUMMARY: THIS MESSAGE TRANSMITS LIST OF ISSUES WE BELIEVE MAY
BE USEFUL SUBJECTS OF DISCUSSION WITH PRESIDENT SENGHOR
AND/OR MINISTERS ACCOMPANYING HIM TO US, MAY 21-28. EMBASSY BELIEVES
VISIT OFFERS EXCELLENT OPPORTUNITY TO ENCOURAGE SENEGAL'S
CLOSER POLITICAL, ECONOMIC AND CULTURAL CONSULTATION AND COLLABORATION

WITH US IN BOTH BILATERAL AND MULTILATERAL CONTEXT. END SUMMARY

1. DURING PAST YEAR, EMBASSY HAS ATTEMPTED TO INCREASE
FREQUENCY AND INTENSITY BILATERAL CONSULTATION ON ECONOMIC AND
POLITICAL ISSUES WHICH CONCERN US IN UN AND OTHER INTERNATIONAL
BODIES SUCH AS DAKAR COMMODITY AND LAW OF SEA CONFERENCES.
AMBASSADOR DISCUSSED WITH PRESIDENT SENGHOR, FOREIGN MINISTER
SECK AND OTHER SENEGALESE OFFICIALS, ISSUES SUCH AS SOUTHEAST
ASIA AND KOREA, ON WHICH OUR POSITIONS HAVE DIVERGED BUT WHERE
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 DAKAR 02476 01 OF 03 280922Z

WE SEEK MORE UNDERSTANDING AND GREATER COOPERATION WITH SENEGAL.

ALSO REVIEWED WITH THEM WERE AREAS OF COOPERATION, FOR EXAMPLE, WITH RESPECT TO LAW OF SEA AND UNESCO MATTERS. WE BELIEVE CONTACTS AT PRESIDENTIAL AND MINISTERIAL LEVEL DURING PRESIDENT SENGHOR'S VISIT TO WASHINGTON PROVIDE EXCELLENT OPPORTUNITY FOR FURTHER STRENGTHENING CONSULTATION AND COOPERATION BETWEEN US AND SENEGAL AND MAKING IMPACT WHICH WOULD PAY DIVIDENDS IN UN AND IN OTHER INTERNATIONAL BODIES.

2. LISTED BELOW ARE ISSUES WE BELIEVE PRESIDENT FORD MAY WISH TO RAISE WITH PRESIDENT SENGHOR DURING THEIR MEETING AS WELL AS ISSUES WE BELIEVE PRESIDENT SENGHOR MAY RAISE. PRESIDENT SENGHOR WILL BE ACCOMPANIED TO US BY TWO MINISTERS, MINISTER OF STATE FOR FINANCE BABACAR BA AND FOREIGN MINISTER ASSANE SECK. MINISTER OF HIGHER EDUCATION OUSMANE CAMARA IS NOT PRESENTLY ON LIST FOR US VISIT BUT MAY BE ADDED SINCE HE WAS CONSIDERED EARLIER. ALSO LISTED ARE TOPICS WHICH MAY BE DISCUSSED AT MINISTERIAL LEVEL. RECOMMENDATIONS ON INDIVIDUAL APPOINTMENTS FOR MINISTERS WILL FOLLOW SEPTTEL. AS DATE OF VISIT APPROACHES WE WILL TRY TO IDENTIFY FURTHER IN CONVERSATIONS WITH PRESIDENT SENGHOR AND MINISTERS AM OTHER SPECIFIC QUESTIONS SENEGALESE MAY RAISE.

3. RECOMMEND PRESIDENT FORD CONSIDER RAISING FOLLOWING ISSUES WITH PRESIDENT SENGHOR:

A. INCREASED CONSULTATION. PRESIDENT FORD MAY WISH TO STRESS OUR HOPE FOR INCREASED CONSULTATIONS WITH SENEGAL IN COMING YEAR ON SOUTHERN AFRICA, WORLD ECONOMIC ISSUES, KOREA, LAW OF THE SEA, AND OTHER MATTERS OF MUTUAL CONCERN. THE PRESIDENT MAY WISH TO SAY HE HOPES THAT INCREASED CONSULTATION IN DAKAR, WASHINGTON, NEW YORK, AND GENEVA WILL LEAD TO MORE COOPERATION IN UN.

B. SOUTHERN AFRICAN ISSUE. PRESIDENT FORD COULD NOTE OUR SYMPATHY WITH PRESENT EFFORTS UNDERWAY TO RESOLVE PEACEFULLY PROBLEMS OF NAMIBIA AND RHODESIA AND BRING ABOUT EVOLUTION OF SITUATION IN SOUTH AFRICA. HE MIGHT ASK FOR PRESIDENT SENGHOR'S OBSERVATIONS ON THESE EFFORTS. IF OPPORTUNE, PRESIDENT FORD COULD NOTE EFFORTS HE AND SECRETARY ARE MAKING TO SECURE REPEAL OF BYRD AMENDMENT.

C. PORTUGAL AND FORMER PORTUGUESE COLONIES. PRESIDENT FORD
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 DAKAR 02476 01 OF 03 280922Z

MAY WISH TO STATE THAT WE WELCOME INDEPENDENCE OF GUINEA-BISSAU

AND FUTURE INDEPENDENCE CAPE VERDES. HE MIGHT CONGRATULATE PRESIDENT SENGHOR FOR HIS PART IN HELPING BRING ABOUT THIS COURSE OF EVENTS. SINCE PRESIDENT SENGHOR HAS EXPRESSED TO AMBASSADOR AGGREY AN INTEREST IN PORTUGAL, (DAKAR 1592) WE BELIEVE IT MIGHT BE USEFUL IF PRESIDENT FORD GAVE HIS ASSESSMENT OF CURRENT STATE OF AFFAIRS TO PORTUGAL. SINCE SENGHOR HAS MAINTAINED CONTACTS

WITH LIBERATION MOVEMENT LEADERS IN ANGOLA WE MIGHT ASK HOW HE VIEWS MATTERS THERE. WE MIGHT ALSO STATE US READINESS WITHIN OUR MEANS TO ASSIST ECONOMICALLY NEWLY INDEPENDENT LUSOPHONE COUNTRIES.

D. INTERNATIONAL ECONOMIC COOPERATION. IN DISCUSSING WORLD ECONOMIC SITUATION, PRESIDENT FORD MIGHT AFFIRM THAT UNITED STATES INTENDS TO BRING (AND WOULD HOPE TO MEET) COOPERATIVE ATTITUDE IN DISCUSSIONS WITH LDCS SEEKING TO REVISE THE WORLD ECONOMIC STRUCTURE. MIGHT BE HELPFUL IF PRESIDENT FORD COULD POINT OUT AREAS WHERE US PREPARED TO MOVE TOWARDS MEETING LEGITIMATE LDC REQUESTS OR TO WORK OUT WITH LDCS NEW COOPERATIVE APPROACHES.

E. REVERSE PREFERENCES. PRESIDENT FORD MAY WISH NOTE US'S HISTORIC SUPPORT OF FREE TRADE AND EXPRESS DESIRE THAT TRADE AND INVESTMENT BARRIERS BETWEEN NATIONS BE REMOVED. HE MIGHT STRESS US BELIEF THAT OPPORTUNITIES FOR EXPANDING US TRADE WITH SENEGAL AND INVESTMENT IN SENEGAL WOULD BE MAXIMIZED IN FREE TRADE

CONFIDENTIAL

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CONFIDENTIAL

PAGE 01 DAKAR 02476 02 OF 03 280837Z

12

ACTION AF-04

INFO OCT-01 SS-14 ISO-00 NSC-05 NSCE-00 IGA-01 INR-05 IO-03

EA-06 EB-03 DLOS-03 SAM-01 EUR-08 L-01 CU-02 SP-02

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TO SECSTATE WASHDC 0694

C O N F I D E N T I A L SECTION 2 OF 3 DAKAR 2476

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ENVIRONMENT. CONSEQUENTLY, HE MIGHT EXPRESS HOPE THAT SENEGAL WILL NOT CONTINUE REVERSE PREFERENCES NOW THAT LOME CONVENTION HAS MADE SUCH ARRANGEMENTS OPTIONAL. PRESIDENT FORD MAY WISH TO NOTE US TRADE BILL IN THIS CONNECTION, AND FACT THAT SENEGAL WAS INCLUDED IN LIST OF LDCS TO RECEIVE TRADE CONCESSIONS UNDER BILL.

F. KOREA. SINCE PRESIDENT SENGHOR'S VISIT TO KOREA LAST YEAR, SENEGAL HAS LEANED TOWARDS ACCEPTANCE NORTH KOREAN VIEWS ON KOREAN UNIFICATION, AND SENEGAL VOTED FOR RESOLUTIONS IN UN SUPPORTING NORTH KOREAN POSITION. ARRIVAL OF NEW REPUBLIC OF KOREA AMBASSADOR IN DAKAR AND FAVORABLE ATTITUDE OF SOME FOREIGN MINISTRY OFFICIALS TOWARDS ROK LEAD US BELIEVE IT MAY BE POSSIBLE DEVELOP GREATER SENEGALESE UNDERSTANDING FOUR OUR POSITION. THEREFORE, PRESIDENT FORD MIGHT FIND IT WORTHWHILE TO SET FORTH CURRENT US POSITION ON KOREAN ISSUE AND REQUEST SENGHOR'S SUPPORT AND UNDERSTANDING FOR THAT POSITION.

G. SOUTHEAST ASIA. PRESIDENT SENGHOR HAS LONG BEEN CLOSE TO SIHANOUK PERSONALLY AND HAS ALSO FOLLOWED WITH INTEREST SITUATION IN VIETNAM--HIS GOVERNMENT RECOGNIZED PRG BUT TRIED UNSUCCESSFULLY INDUCE SOUTH VIETNAM RETAIN ITS EMBASSY DAKAR. PRESIDENT FORD MIGHT WISH TO OUTLINE TO PRESIDENT SENGHOR OUR CURRENT CONCERNS IN SOUTHEAST ASIA, PARTICULARLY OUR INTEREST IN MINIMIZING HARDSHIP AND BLOODSHED AMONG REFUGEES AND AMONG THOSE WHO HAVE BECOME IDENTIFIED WITH UNITED STATES.

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 DAKAR 02476 02 OF 03 280837Z

4. PRESIDENT SENGHOR MAY RAISE FOLLOWING MATTERS WITH PRESIDENT FORD:

A. BILATERAL AID. PRESIDENT SENGHOR PROBABLY WILL EXPRESS GRATITUDE FOR US ASSISTANCE TO SENEGAL, ESPECIALLY FOOD GRAIN DONATIONS DURING SAHELIAN DROUGHT. PRESIDENT FORD MAY WISH TO NOTE AID'S FOCUS ON AGRICULTURAL DEVELOPMENT (SODEVA AND LIVESTOCK MEDIUM TERM PROJECTS), CROP PROTECTION, AND DEVELOPMENT OF IRRIGATED PERIMETERS IN SENEGAL RIVER VALLEY. IN ADDITION PLANNING IS GOING FORWARD ON PROJECTS IN HUMAN RESOURCES DEVELOPMENT AND HEALTH SECTOR. PRESIDENT FORD MAY WISH TO NOTE LIMITED US AID CAPABILITIES BUT OUR COMMITMENT TO ASSIST WHERE POSSIBLE IN AREAS IN WHICH WE FEEL WE HAVE EXPERTISE.

B. AID TO OMVS. PRESIDENT SENGHOR MAY ALLUDE TO HEAVY FINANCING REQUIREMENTS FOR OMVS DEVELOPMENT PLAN. ALTHOUGH WE HAVE TOLD SENEGALESE WE COULD NOT CONTRIBUTE TO CAPTIAL INFRASTRUCTURE (DAMS OR PORTS), WE ARE PREPARED TO SUPPORT OMVS. WE ARE ASSISTING IN SEVERAL IMPORTANT AREAS--AGRONOMIC RESEARCH, ENVIRONMENTAL IMPACT STUDY, AND MANPOWER/ORGANIZATION/TRAINING STUDY. PRESIDENT FORD MAY WISH INDICATE US WILL WORK WITH UNDP, IBRD, AND WITH OTHER BILATERAL DONORS AS WELL AS WITH THREE OMVS MEMBERS IN THOSE AREAS WHERE WE ARE ABLE.

C. US TRADE AND INVESTMENT WITH SENEGAL. PRESIDENT SENGHOR WILL PROBABLY RAISE HIS DESIRE TO ATTRACT US PRIVATE INVESTMENT TO SENEGAL AND MAY EXPRESS SOME DISAPPOINTMENT WITH US BUSINESS'S RESPONSE. PRESIDENT FORD MAY WISH REPLY THAT US AND AMERICAN

FIRMS APPRECIATE WARM INVESTMENT CLIMATE IN SENEGAL AND OBSERVE THAT SOME PRESTIGIOUS US FIRMS HAVE MOVED INTO SENEGAL IN PAST FEW YEARS. PRESIDENT FORD ALSO MAY WISH TO NOTE POSSIBILITY OF US BANKS ESTABLISHING OFFICES IN SENEGAL, ADDING THIS MAY ENCOURAGE OTHER AMERICAN INVESTMENT. IF PRESIDENT SENGHOR MENTIONS IMBALANCE OF US-SENEGALESE TRADE CAUSED BY LACK OF INTEREST IN US FOR SENEGALESE EXPORTS, PRESIDENT FORD MIGHT RESPOND THAT THERE ARE NO BARRIERS TO INCREASED US IMPORTS FROM SENEGAL, AND NEW TRADE BILL, WHICH GRANTS GENERALIZED PREFERENCES TO SENEGALESE EXPORTS, MAY PROVIDE NEW OPPORTUNITIES FOR SENEGAL.

D. MIDDLE EAST. PRESIDENT SENGHOR HEADED MEDIATORY MISSION OF
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 DAKAR 02476 02 OF 03 280837Z

"OAU WISE MEN" TO CAIRO AND TEL AVIV IN 1971. HE HAS SINCE MAINTAINED KEEN INTEREST IN ATTEMPTS TO RESOLVE ARAB-ISRAELI CONFLICT AND HAS PROMOTED PRIVATE CONTACTS BETWEEN ARABS AND ISRAELIS ON SUBJECT. THUS HE MAY ASK PRESIDENT FORD'S VIEWS ON CURRENT PROSPECTS FOR A MIDDLE EAST SETTLEMENT.

E. US AID TO UNESCO. PRESIDENT SENGHOR APPRECIATED EARLY US SUPPORT FOR ELECTION OF AMADOU MAHTAR M'BOW AS DIRECTOR GENERAL OF UNESCO. SENEGALESE LATER SUPPORTED SUCCESSFUL US EFFORT TO BE INCLUDED IN EUROPEAN REGIONAL GROUP OF UNESCO. WHILE PRESIDENT SENGHOR PROBABLY UNDERSTANDS WHY US REDUCED ITS SUPPORT OF UNESCO IN WAKE OF ANTI-ISRAELI RESOLUTION FORCED THROUGH UNESCO LAST YEAR, HE MAY NEVERTHELESS REQUEST THAT USG BE AS FLEXIBLE AS POSSIBLE WITH REGARD TO ATTEMPTS BY UNESCO DIRECTOR GENERAL TO FIND COMPROMISE WHICH WOULD REDUCE CURRENT FINANCIAL PRESSURES ON UNESCO.

F. PRESIDENT SENGHOR IS AWARE OF US CONGRESSIONAL AND OTHER SUPPORT TO EFFORTS TO ESTABLISH AFRICA ROOM AT KENNEDY CULTURAL CENTER AND HE MAY TAKE OPPORTUNITY OF MEETING WITH PRESIDENT FORD TO OFFER GIFT, PERHAPS SENEGALESE TAPESTRY, FOR THAT ROOM.

CONFIDENTIAL

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CONFIDENTIAL

PAGE 01 DAKAR 02476 03 OF 03 281025Z

15
ACTION AF-05

INFO OCT-01 ISO-00 SS-14 NSC-05 NSCE-00 IGA-01 INR-05 IO-03

EA-06 EB-03 DLOS-03 SAM-01 EUR-08 L-01 CU-02 SP-02

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C O N F I D E N T I A L SECTION 3 OF 3 DAKAR 2476

LIMDIS

G. IF PRESIDENT FORD DECIDES NOT TO RAISE ISSUES OF WORLD ECONOMIC STRUCTURE, SOUTHERN AFRICA AND PORTUGAL WITH PRESIDENT SENGHOR, IT IS QUITE POSSIBLE THAT PRESIDENT SENGHOR WILL RAISE ONE OR MORE OF THOSE MATTERS HIMSELF.

5. IN ANY MEETINGS WHICH OFFICERS OF THE DEPARTMENT AND OTHER

HIGH US OFFICIALS HOLD WITH SENEGALESE MINISTERS FOREGOING SUBJECTS MAY BE RAISED. WE ADD FURTHER COMMENTS ON TWO OF THESE ISSUES AS WELL AS COMMENT ON OTHER ISSUES WHICH MAY BECOME TOPIC OF CONVERSATION.

A. US-SENEGALESE CONSULTATIONS. WE MIGHT STRESS, PARTICULARLY WITH FOREIGN MINISTER SECK, US HOPE FOR COOPERATIVE AND CONSTRUCTIVE COOPERATION IN UN ON KOREA, ECONOMIC ISSUES, AND OTHER MATTERS.

B. INTERNATIONAL ECONOMIC COOPERATION. IN DISCUSSIONS WITH SENEGALESE MINISTERS SECK AND BA, US OFFICIALS MIGHT GO INTO MORE DETAILS OF INTERNATIONAL ECONOMIC SITUATION. ENERGY, COMMODITY, MONETARY, AID AND TRADE QUESTIONS MIGHT BE DISCUSSED IN SOME DETAIL GIVEN RECENT SENEGALESE PROMINENCE IN THIRD WORLD PUSH FOR RECONSIDERATION OF WORLD ECONOMIC ORDER. WHERE POINTS OF AGREEMENT BETWEEN US AND SENEGALESE-LDC POSITIONS EXIST, RECOMMEND WE NOTE THIS FACT. EVEN WHERE OUR POLICIES DIFFER FROM THOSE OF SENEGALESE, DISCUSSION OF ISSUES PROBABLY WOULD PROVE BENEFICIAL.

CONFIDENTIAL

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PAGE 02 DAKAR 02476 03 OF 03 281025Z

C. FULBRIGHT PROFESSOR FOR UNIVERSITY OF DAKAR. ALTHOUGH UNITED STATES HAS PROVIDED FULBRIGHT PROFESSORS IN ECONOMICS TO UNIVERSITY OF DAKAR AND MAY SOON PROVIDE ANOTHER PROFESSOR FOR SCIENCE DEPARTMENT, WE HAVE BEEN UNSUCCESSFUL IN OUR EFFORTS TO FURNISH A FULBRIGHT PROFESSOR TO TEACH IN DEPARTMENT OF AMERICAN CIVILIZATION--PROBABLY AS RESULT OF RESISTANCE FROM FRENCH-DOMINATED FACULTY IN THAT DEPARTMENT. IT MIGHT BE HELPFUL TO REPEAT OUR OFFER AT THIS TIME TO MINISTER OF HIGHER EDUCATION IN HOPE OF EVENTUALLY PROVIDING AN AMERICAN IN THIS AREA WHICH

IS SO CENTRAL TO US-SENEGALESE CULTURAL RELATIONS.

D. LAW OF SEA NEGOTIATIONS. SENEGALESE AMBASSADOR AMADOU CISSE HAS PLAYED PROMINENT ROLE IN FORMATION OF AFRICAN VIEWS ON LAW OF SEA. DEPARTMENT IS IN BEST POSITION TO DETERMINE WHETHER WE SHOULD TAKE THIS OCCASION TO EXPRESS APPRECIATION OF CISSE'S COOPERATION WITH AMERICAN DELEGATION AND WHETHER IT WORTHWHILE TO RAISE WITH SENEGALESE FOREIGN MINISTER ANY PARTICULAR ASPECT OF LAW OF SEA NEGOTIATIONS. IN ANY EVENT, WE MIGHT STRESS GREAT IMPORTANCE WE ATTACH TO ACHIEVING ENOUGH PROGRESS AT CURRENT SESSION OF LOS CONFERENCE TO ASSURE THAT NEXT SESSION WILL PRODUCE TREATY.

6. SENEGALESE MINISTERS MAY WISH TO RAISE WITH US:

A. PL-480. GOS HAS ASKED AID FOR FOOD ASSISTANCE IN 1975. USAID RESPONDED THAT IN ACCORDANCE WITH MULTIDONOR TEAM'S FINDINGS ON CEREALS REQUIREMENTS IN SAHEL STATES FOR 1975, WE ANTICIPATE THAT OTHER DONORS WILL SATISFY SENEGAL'S REQUIREMENTS THIS YEAR. IF MINISTERS RAISE THIS QUESTION AGAIN, WE MIGHT REPEAT ABOVE RESPONSE AND ADD THAT WE REMAIN ALERT TO ANY NEW FACTORS IN SITUATION WHICH MIGHT CALL FOR A REVIEW OF THE MULTIDONOR RECOMMENDATIONS.

B. JAZZ FESTIVAL. SENEGALESE ARE PLANNING TO ORGANIZE INTERNATIONAL JAZZ FESTIVAL IN 1976 IN DAKAR IN CONNECTION WITH AMERICAN BICENTENNIAL. WE HOPE THAT IF MINISTERS RAISE QUESTION OF US PARTICIPATION IN SUCH A FESTIVAL, SPECIFICALLY IF THEY REQUEST THAT THE US GOVERNMENT SEND A MAJOR JAZZ ORCHESTRA OR OTHER ATTRACTION TO PARTICIPATE, WE WILL BE ABLE TO RESPOND FAVORABLY.

C. CIVIL AVIATION AGREEMENT. SENEGALESE DELEGATION MAY RAISE
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 DAKAR 02476 03 OF 03 281025Z

ISSUE OF LACK OF BILATERAL CIVIL AVIATION AGREEMENT WITH US. IVORY COAST HAS FORMALLY REQUESTED NEGOTIATION FOR SUCH AGREEMENT AND GOS OFFICIALS HAVE HINTED THEY MAY REQUEST NEGOTIATIONS. IF ISSUE ARISES DURING WASHINGTON VISIT, US OFFICIALS SHOULD BE PREPARED TO EXPLAIN US POLICY ON SUCH NEGOTIATIONS.

D. THERE IS SLIGHT CHANCE THAT GOS FINANCE MINISTER BA MAY RAISE BUILDERS INTERNATIONAL SITUATION WITH USG. DEPARTMENT SHOULD BE PREPARED FOR BASIC DISCUSSION OF CASE, ESPECIALLY POSSIBILITY GOS WILL CLAIM AID FANANCIAL RESPONSIBILITY FOR PORTION OF GOS LOSSES IN CASE.

E. AFRICAN ART MUSEUM. DURING HIS 1971 VISIT TO THE UNITED STATES, PRESIDENT SENGHOR DISCUSSED WITH MESSRS DAVID ROCKEFELLER, DOUGLAS DILLON, DAVID MORSE, FORD FOUNDATION PRESIDENT MCGEROGE BUNDY, AND FRANCIS KEPPEL OF TIME LIFE BOOKS HIS PROJECT FOR A DAKAR AFRICAN ART MUSEUM. GOS OFFICIALS MAY AGAIN RAISE QUESTION

OF US PRIVATE AND FOUNDATION ASSISTANCE TO THIS PROJECT.

F. LEOPOLD SENGHOR FOUNDATION. WHILE SUBJECT MAY NOT BE RAISED IN OFFICIAL DISCUSSIONS, GOS MINISTERS MAY SEEK UNOFFICIALLY SOME GUIDANCE IN THEIR EFFORTS TO OBTAIN PRIVATE OR FOUNDATION ASSISTANCE IN US FOR ELOPOLD SEDAR SENGHOR FOUNDATION, WHICH WAS ESTABLISHED RECENTLY TO PROMOTE CULTURAL RESEARCH ON AFRICA.

7. IN ADDITION TO ABOVE SUGGESTIONS WITH REGARD DISCUSSIONS WITH SENEGALESE OFFICIALS, EMBASSY POUCHED APRIL 24 PARA DRAFT CONTAINING MATERIAL WHICH SHOULD BE HELPFUL IN PREPARING BRIEFING PAPERS FOR PRESIDENT SENGHOR'S VISIT.
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Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: MEETING AGENDA, POLICIES, CHIEF OF STATE VISITS
Control Number: n/a
Copy: SINGLE
Draft Date: 26 APR 1975
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: buchantr
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975DAKAR02476
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D750148-0163
From: DAKAR
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19750412/aaaaalgy.tel
Line Count: 398
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION AF
Original Classification: CONFIDENTIAL
Original Handling Restrictions: LIMDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 8
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: LIMDIS
Reference: 75 DAKAR 2434
Review Action: RELEASED, APPROVED
Review Authority: buchantr
Review Comment: n/a
Review Content Flags:
Review Date: 21 MAY 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <21 MAY 2003 by BoyleJA>; APPROVED <06 OCT 2003 by buchantr>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
05 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: SUBJECTS FOR DISCUSSION WITH PRESIDENT SENGHOR AND HIS MINISTERS DURING THEIR VISIT TO UNITED STATES
TAGS: OVIP, PFOR, SG, US, (SENGHOR, LEOPOLD SEDAR)
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006